Regulatory aspects of small satellite remote operations in radio amateur bands

54th Session of the Legal Subcommittee of COPUOS Fernando Aguado Agelet Rafael Moro Aguilar



Universida_{de}Vigo

Legal Subcommittee of COPUOS

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Capacity Building:

• Cubesat standard:

- In 1999, CALPOLY and Stanford University developed the specifications.
- Originally, educational, now also commercial and governmental.
- Provide hands-on experience to students.
- Typically, 1-2 years mission life.
- Low cost (hardware < 50 K€)

• Number of Cubesats in orbit:

- As of 15/03/2015, 330 cubesats have been launched.
- 136 from Universities.
- Number of launches has surpassed the most optimistic prediction.

REVOLUTIONARY MINDS BOB TWIGGS + JORDI PUIG-SUARI

Changing the state of the cost of science





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Spanish Cubesat Missions_a

• Xatcobeo (Uvigo):

- First Spanish University Cubesat (1 Kg).
- Developed following space quality standards (ECSS).
- Launched by ESA on 13-02-2012 and re-entered on 31-08-2015.
- 100% Successful mission.
- **GENSO** (Global Education Network for Satellite Operation) **(ESA & Uvigo)**
 - Worldwide network for satellite Operation.
 - Uvigo selected by ESA as European Operation Node.
 - Uvigo led the software development.





Spanish Cubesat Missions_a

• HUMSAT-D (Uvigo)

- First satellite of the HUMSAT mission carried out under the Basic Space Technological Initiative of OOSA.
- It receives, storages and re-transmits information collected from worldwide in-situ sensors.
- Redundant and parallel reception up to 4 simultaneous sensors.
- Successfully launched by DNPER on 21-10-2013: 100% mission objectives

• Optos (INTA):

- Technological demonstrator.
- 3U Cubesat.
- Launched by DNPER on 21-10-2013.
- 100% mission objectives.





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Spanish Cubesat Missions_a

- SERPENS: (Brazilian Space Agency & UVIGO):
 - Cooperation Brazil & Spain.
 - 3U Cubesat (3.5 Kg).
 - Second HUMSAT satellite.
 - Scheduled launch 3Q2015 from ISS.

• SATNET (CALPOLY & UVIGO)

- Worldwide network for satellite Operation.
- Open Source software.
- Network architecture compatible with federal deployments and distributed cloud computing.





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Small Satellite Regulations (I)

- Small satellites under international space law
 - Cubesats and all other smallsats are space objects under the UN Outer Space Treaties.
 - Art. VI OST: State parties are responsible for all national activities in outer space > including smallsats
 - Art. VII OST & 1972 Liability Convention: launching States are liable for any damages caused by the smallsat while in orbit (no damages caused on earth, as they usually burn up in the atmosphere during reentry).
 - Art. VIII OST & 1974 Registration Convention: 1) The launching State must register any object launched into earth orbit or beyond; 2) the State of registry will retain jurisdiction and control over the space object.

Small Satellite Regulations (II)

- Small satellites under national space law
 - States should implement all these international obligations at the domestic level:
 - By assuming responsibility over smallsats procured by their non-governmental / private entities, and by accepting the role of launching State.
 - By imposing an obligation to obtain a license to launch and operate non-governmental smallsats.
 - By registering non-governmental smallsats, both at national and international level.
 - By establishing an adequate supervision of this kind of space activity.

Small Satellite Regulations (III)

Additional int'l regulations for small satellites

- Art. IX OST: duty not to interfere with the space activities of other States.
 - Minimize the creation of space debris > the 25 year rule
 - Avoid harmful interference with other radiocommunications
- ITU Regulations > smallsats must comply with the ITU Radio Regulations (RR), and same as all other satellites:
 - Must follow the RR, both for the frequencies (radio-spectrum is a limited natural resource) and for the associated orbits
 - Must follow ITU coordination procedure whenever necessary
 - Coordination of smallsats constellations with pre-existing satellite networks (GEO, etc) is particularly challenging

Small Satellite Regulations (IV)

UN-OOSA Basic Space Technology Initiative

- Goal is **to provide advice on regulatory and technical aspects** (frequency registration, inclusion on the UN Register) with regard to smallsats.
- ITU-T Resolution 757 (WRC-12): there are no specific smallsats characteristics relevant from a frequency management perspective. As a consequence, ITU Radio Regulations (Article 9 & 11) remain untouched and in force for small satellite missions.
- ITU 2015 symposium approved the **Prague Declaration** urging the small satellite community to adhere to international regulations and to continue with capacity-building workshops on regulatory and legal aspects.

General ITU Regulatory Framework

- There are many non-GO small satellites operating in frequency bands not falling under ITU Article 9 (ITU coordination procedure).
- University cubesats typically operate in radio-amateur satellite bands:
 - Only suitable for non commercial applications.
 - Most common frequency bands:
 - VHF:144-146 MHz (primary service)
 - UHF: 432-438 MHz (secondary service 5.282)
 - S band: 2300-2450 MHz (secondary service 5.282)
- For non RA small satellites, other frequencies are available
 → same ITU regulation than other NGO satellites

Earth Station – Satellite Radio Amateur

- Any satellite operator shall set up an earth station to ensure that they will be capable of switching off the transmissions from the satellite (25.11).
- The station has to be operated by an operator with a valid amateur license (1.56, 1.57 and 25) and callsign (19)
- Remote earth Stations have to be located inside notified service areas of the satellite.
 - Service area "XVE-visible earth" for a worldwide service area.
 - No extra fee to include & update additional service areas.

Earth Stations Networks

- For LEO orbits: typically 5 or 6 passes of 8-12 minutes of duration over the local Earth Station.
- Thus, 90% time not used in a single satellite mission operated by its own ES.
- Ground Stations Networks:
 - Extend the satellite access time.
 - Select the best moment to operate the satellite based on the housekeeping telemetry.
 - Increase dramatically the mission data budget.
 - But impact on power budget.





Earth Stations – Satellite Radio Amateur

- Downlink remote satellite operation
 - Possible to automatically receive passive downlink and retransmit the received data by internet to the control centre.
 - Some national regulations do not allow interconnecting ES to internet.
 - No local operator needed in the remote ES.
- Uplink remote satellite operation
 - Operator shall be present in the remote ES, supervising the transmissions and controlling the PPT TX/RX.
 - Potential problems for an automatic remote operation without the presence of an operator in the federated ES -> Legal Liability!
- NOTIFY SPECIAL EARTH STATIONS UNDER ITU RES-642

SERPENS: Example of remote operation

- 3U Cubesat Satellite.
- International cooperation under UN BSTI program.
- Scheduled launch in 3Q2015 by ISS.
- API submitted by the Brazilian administration.
- Service Areas: Brazil & Spain.
- Remote Operation by SATNET software
- Imminent notification under RES-642





Conclusions

- Cubesats hands-on experience in real satellite missions.
- Increasing number of small satellite missions.
- Smallsats must comply with international space law.
- University satellites frequently use satellite radio amateur bands.
- Earth Station Networks can dramatically increase the mission return.
- ITU regulation framework:
 - Define properly the service areas
 - Downlink automatic remote operation
 - Uplink supervised remote operation.

• NOTIFY SPECIAL EARTH STATIONS UNDER ITU RES-642

HUMSAT MISSION



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